

EMERGENCY SUPPORT FUNCTION # 13 - LAW ENFORCEMENT & SECURITY

Primary

ESF 13 Coordinator: Campbell County Police Chiefs Association

Local Support

- Chief Elected Official's Office
- Campbell County Police / Campbell County Sheriff's Office / City Police Departments
- County Fire Departments
- County & City Road/Public Works Departments

Local Resources

- County Finance
- County Attorney's Office
- County Coroner's Office

State / Federal / NGO Resources

- Kentucky State Police (incl. Commercial Vehicle Enforcement)
- Kentucky National Guard (by Governor's order)
- Kentucky Division of Emergency Management (KyEM)
- Other mutual-aid law enforcement partners as available

ESF 13 scales up/down; not all partners will be engaged for every incident.

Purpose

Provide coordinated **law enforcement, public safety, and security** services to protect life and property, maintain order, and support emergency operations before, during, and after incidents. Establish clear command, control, and coordination across jurisdictions and with the County EOC.

Scope

Activities include (as incident dictates): life safety, incident security, **traffic management**, evacuation support and **re-entry control**, scene access control, **crowd control**, critical infrastructure protection, curfew and emergency order enforcement, **facility and shelter security**, prisoner movement/security, assistance with **search & rescue**, crime scene protection/evidence preservation, **fatality scene security** (with the Coroner), and force protection for responders.

Situation & Assumptions

- Significant incidents will require expanded law enforcement operations; some agencies may be degraded by the event.
- Local agencies will operate under existing **mutual-aid** and will request regional/state assistance via the ESF 13 Coordinator/EOC.
- Primary tasks typically include warning/evacuation support, traffic control, perimeter control, **security of evacuated areas** (anti-looting), and order maintenance.
- Terrorism/violent acts, civil disturbances, or bomb/explosive threats may fully mobilize resources.
- Large evacuations create **surge needs** at reception centers/shelters and for **re-entry credentialing**.
- Movement/relocation of detainees may be required; coordination with corrections is essential.
- Non-LE personnel may assist in limited roles under direction of ESF 13; safety/competency is verified before tasking.

Authorities

- **KRS 39A–G** (emergency management authorities), local ordinances, and standing mutual-aid agreements.
- Chief Elected Official(s) retain overall authority during declarations; agency heads maintain command of their personnel/resources within jurisdiction.

Mission

Maintain public order and safety; protect life and property; support other ESFs; and coordinate mutual aid to meet incident objectives.

Direction & Control

- ESF 13 operates in the **County EOC** within NIMS/ICS. The ESF 13 Coordinator serves as **Law Branch Director** (under Operations) or agency liaison, as appropriate.
- Agency chiefs retain **discipline/agency command**; ESF 13 synchronizes cross-jurisdiction actions, resource requests, and priorities.
- Requests beyond local capacity route through ESF 13 → EOC → KyEM (and to KSP/Guard as appropriate).
- Fatality scenes are secured and preserved; no disturbance beyond life-saving actions without **Coroner** authorization.
- Primary communications use normal systems and **interoperable channels** coordinated with ESF 2.

Concept of Operations

Activation Triggers

- Any incident requiring multi-agency law enforcement coordination; declared emergencies; evacuations/re-entry; large public events; civil unrest; significant infrastructure outages; HazMat/CBRNE (with ESF 10).

Preparedness

- Maintain and exercise **mutual-aid agreements**; update EOP/SOPs and callout rosters.
- Maintain **resource typing** (personnel, traffic control kits, barriers, drones/UAS, mobile command posts).
- Pre-plan **evacuation routes, contraflow and detour plans**, reception/shelter security, and **re-entry tiering/credentialing**.
- Catalog critical facilities and vulnerable sites; coordinate protective security plans with owners/operators.
- Train reserves/auxiliaries; inspect PPE and public order equipment; ensure interoperable comms with ESF 2.

Response

- Establish **Law Branch** within Operations; stand up **Traffic Group, Perimeter/Security Group, Evac/Re-entry Group**, and **Investigations** as needed.
- **Warning/Evacuation Support**: door-to-door notifications with Fire/EMS; assist special needs/transport (with ESF 1/ESF 6).
- **Traffic Management**: implement detours, contraflow, checkpoints; coordinate barricades/signage with Public Works; prioritize hospital/EOC routes.
- **Perimeter & Access Control**: secure incident footprints, evacuated zones, critical facilities, and responder staging areas; enforce curfews and emergency orders.
- **Shelter/Reception Security**: patrols and incident reporting; coordinate with shelter managers and ESF 6.
- **Re-entry**: implement phased re-entry (Tier 1–3), credential checks, and residency/business verification; coordinate with ESF 15 for public messaging.
- **Crime Scene/Evidence**: preserve scenes, chain-of-custody, coordinate with state/federal partners for EOD/forensics; integrate with ESF 10 at HazMat scenes.
- **Corrections/Prisoner Movement**: coordinate secure transport and temporary housing if required.
- **Responder Protection**: escorts, site security, and force protection for utility/public works/medical teams.
- **UAS/FAA Coordination**: manage public/agency drone operations; request **TFR** as warranted through the EOC.

Recovery

- Maintain security in **restricted/impacted areas** and at critical facilities until hazards abate.
- Support orderly **re-entry**, traffic normalization, and investigations related to the incident.

- Provide **damage assessments** for LE facilities/equipment; document costs for reimbursement.
 - Participate in **AAR/Improvement Planning**; update plans, SOPs, and training accordingly.
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Roles & Responsibilities

ESF 13 Coordinator (Primary)

- Coordinate countywide LE operations through the EOC; set priorities with Policy Group/Operations.
- Assess needs; activate mutual aid; coordinate KSP/Guard requests via KyEM.
- Resolve competing demands for security resources; deconflict operations across jurisdictions.
- Maintain situational status (arrests, injuries, fatalities, personnel deployment, traffic posture, property damage) and **submit regular EOC updates**.
- Manage re-entry credentialing policy and checkpoints with ESF 15 messaging.
- Ensure compliance with civil rights/civil liberties, departmental **use-of-force** policies, and evidence standards.
- Track resources/costs and maintain operational logs.

Supporting Agencies

- **Local Law Enforcement (County/City/Sheriff):** Execute operations, provide liaisons to EOC, maintain comms with ESF 2, and supply status reports.
 - **Fire/EMS (ESF 4/8):** Joint life-safety operations, rescue support, and unified command at multi-hazard scenes.
 - **Road/Public Works (ESF 3):** Barricades, debris clearance for priority routes, signage, lighting.
 - **KSP / State Partners:** Highway closures, CVE support, investigative/evidence resources, regional tactical/EOD assets, statewide alerts.
 - **KyEM:** State coordination, resource missioning, Guard requests, and JIC support with ESF 15.
 - **County Attorney / Commonwealth's Attorney:** Legal guidance, emergency orders, prosecutions related to incident.
 - **Coroner (ESF 8):** Fatality scene authority; coordination for dignified recovery and security.
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Communications & Information

- Primary/backup radio systems with **interoperable talkgroups**; utilize redundant comms per ESF 2.
 - Situation Reports (SITREPs) to EOC at agreed intervals; immediate notification for significant events (LODD, officer injury, major disturbances).
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Logistics & Resource Management

- All requests/mission tasking flow through **EOC/ESF 7**.

- Pre-stage traffic kits, barriers, lighting, and fuel; maintain access to surge contracts (security, tow/wrecker, transport buses).
 - Maintain accountability for personnel/equipment; implement responder check-in/out and span-of-control.
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Safety & Security

- Enforce **PPE**, hot/warm/cold zone access, and rest cycles; integrate with Safety Officer.
 - Coordinate bomb threat/EOD protocols; integrate intel sharing with state/federal partners.
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Plan Maintenance

- ESF 13 reviews/updates this annex and agency SOPs at least annually and after exercises or incidents; ensures training/exercises with partner ESFs.
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References

- **KRS 39A–G**
- National Response Framework (NRF)
- National Incident Management System (NIMS)
- Kentucky Division of Emergency Management – SEOC SOPs
- ESF 13 Standard Operating Procedures and local mutual-aid agreements